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**HON'BLE JUSTICE R.J.SHAH [RETD.] FEE/ADMISSION (MEDICAL)
COMMITTEE, BEHIND POLYTECHNIC, NR. FIVE BUNGALOWS,
GULBAI TEKARA, AHMEDABAD**

No. JRJS/ 222 /2008

Date : 9/5 /2008

To,
The Dean,
College of Dental Science & Research Centre,
Bopal,
Ahmedabad

Sub :- Fee Fixation for the years 2006-07, 2007-08 and 2008-09.

The order passed by the Committee regarding fee structure for the years 2006-07, 2007-08 and 2008-09 is enclosed herewith, along with detailed working in support of the same.

Neeraj
MEMBER
HON. JUSTICE R.J.SHAH MEDICAL COMMITTEE
AHMEDABAD

COLLEGE OF DENTAL SCIENCE & RESEARCH CENTRE, BOPAL

As per directions of the Hon'ble Supreme Court in the case of Islamic Academic Education & another v/s State of Karnataka & Others on 14th August 2003, the Government of Gujarat has set up a Committee vide GR No. SCF/2003/CC-59/S dated 26th December 2003, under the Chairmanship of Justice (Retd.) Shri R.J. Shah (hereinafter called "The Committee") to give effect of the judgement in TMA Pai's case.

Background:

- As per the directions in the said judgment, each educational institution must place before this Committee well in advance of the academic year its proposed fee structure. Along with the proposed fee structure, all documents and Books of Accounts must also be produced before the Committee for their scrutiny. The Committee shall then decide whether the fees proposed by the institute are fair & reasonable. **The Committee will be at liberty to approve the submitted fee structure or to propose some other which can be charged by the institute.** The fee fixed by the Committee shall be binding for a period of 3 years, at the end of which the institute would be at liberty to apply for a revision.
- Accordingly the Committee had approved for the first time in June 2004, the fee structure of all the Medical Colleges within the State of Gujarat for the academic years 2003-04, 2004-05 and 2005-06. As per the directions in the said judgment, a revision in the fee structure was due for a further period of 3 years from 2006-07 to 2008-09.

Approach and Methodology:

In the month of December 2005, the Committee has requested all the unaided institutions imparting professional education in medical and allied sciences in the State of Gujarat to submit their proposed fee structure for scrutiny of the Committee, along with the details as per the detailed questionnaire submitted to each of the institutes.

- The data was then analyzed to arrive at the broad view of the facilities, infra-structure, capital investments made by the college in last 3 years, plans for development on hand and for future, compliance of the requirements concerning the staff etc.
- This was followed by personal visit to all the colleges by the Committee consisting of the member of the fee committee, an eminent Doctor and a member of the team of Chartered Accountants, to verify the facilities and infra-structure, adequacy of staff and to have clarifications and further information on some of the issues arising out of the analysis of the data.
- During the visit, the Committee held discussions with a few of the students and staff in private to get their feedback on specific issues concerning fees, facilities, quality of education etc. The committee also visited the affiliated hospitals where ever they existed, to check for the quality of service and care provided to the patients.

- The committee also gave a public hearing to the students, parents association as well as the management of the colleges on 11th and 12th May 2006.

Guiding principles:

In discharging its functions, the Committee has kept in mind the following observations contained in the said judgment of Islamic Academy, which have been reaffirmed recently in the case of P.A. Inamdar & Others v/s State of Maharashtra & Others, on August 12, 2005.

- (a) So far as the question of fee fixation is concerned, the judgment has categorically emphasized that there can be no fixing of rigid fee structure by the Government.
- (b) Each institute will be entitled to have its own fee structure. The fee structure for each institute must be fixed keeping in mind the infrastructure and facilities available, investments made, salary paid to the teaching and other staff, future plans for expansion and/or betterment of the institute etc.
- (c) They must be able to generate surplus which must be used for the betterment and growth of the educational institution. Similar observations in the TMA Pai case provides for reasonable surplus for furtherance of education. (Para 69).
- (d) There can be no profiteering and capitation fee cannot be charged.

Issues arising and responses:

During the exercise for revision of the fees, two major issues came up for consideration before the committee:

- (a) Whether the proposed fee structure should be applicable to all the students on roll as of the applicable date or should be applicable to new batch of students to be enrolled from the year 2006-07 ?
- (b) Application of accepted accounting and costing principles and practices for treatment of cost of running a free bed hospital and provision for reasonable surplus for betterment and growth.

The Committee's views are as under:

(a) Application of revision in the fee structure.

- Since the judgment in Islamic Academy provides for revision of fee every 3 years, it implies that the fees can be revised based on the cost escalation and provision of additional facilities and infrastructure at regular interval of course not earlier than 3 years, if the concerned institution has applied for a revision.
- In any exercise of price fixation which is based on cost, the revision is applicable to all the beneficiaries, for whom the cost is being incurred. In the case of Medical colleges, for instance the fees are fixed based on normal recurring cost of revenue nature to education. Since this cost is subject to inflation, a periodic revision becomes necessary, and when the cost is revised, it should be applicable to all the beneficiaries on a given date.
- In case a contrary view is taken to apply the revised fee structure only to the new batch, the fee structure would be enormously high as only one batch of the students will be subjected to bear the additional cost that is being incurred for all the batches at any given point of time. This will put the new students in a disadvantageous position.
- As such the Committee thought it just and fair to apply the proposed fee structure to all the students on roll during the period of 3 years from 2006-07 to 2008-09 irrespective of the year in which they were enrolled. In addition, the Committee has also borne in mind the directive of the Supreme Court in T.M.A. Pai's case that there cannot be any cross subsidization of fee in any institution.

(b) Treatment of Hospital Cost

- In the matter of treatment of hospital cost, the Committee has appreciated the need to have a teaching hospital as prescribed by the concerned regulatory authority. However, in the views of the Committee, it is unfair to recover the entire deficit of running the hospital from the students only.
- In the past, one of the private medical colleges has undertaken a costing exercise from a reputed firm, namely S.B. Billimoria & Company, Chartered Accountants, in support of their proposal for the revision in the fee structure. The said report contains analysis of total cost of medical education
- The Committee has studied the said Billimoria report in detail and found merit in the treatment of some of the costs related to education in general and treatment of hospital cost in particular. As such the Committee has followed the same rationale for all the dental colleges so far as treatment of hospital cost is concerned, which is summarized as under :

- Excluding the cost of medicine, the expenses related to treatment and blood bank expenses which can be considered as variable expenses specific to patients, the remaining items can be considered as fixed expenses arising from the maintenance of the teaching hospital.
- For the purposes of this exercise, we have assumed that this fixed cost may fairly be allocated in equal proportion between the cost of dental care and the cost of dental education.
- Since on an average students spend almost 50% of their time in the hospital, only 50% of hospital expenditure is allocated to dental education.
- Like wise, since the teaching staff spent almost 50% time in the hospital, we have considered that 50% of the cost of manpower (teaching) can be treated as part of cost of dental care.
- The cost of dental education may therefore be considered as the direct cost of medical education (as reduced by manpower (teaching) cost allocated to dental care) plus the share of dental care allocated to dental education.
- The sharing of hospital cost does not arise where the educational institution has a tie up with any other hospital to take their services at a fixed price per student. In such case, the committee has allowed actual amount paid per student to such hospital in determination of the fee structure.

(c) Reasonable Surplus:

- So far as the provision for development and reasonable surplus is concerned, the Committee has appreciated the need for the same. The committee has allowed the same through depreciation allowance and development allowance.
- Whatever may be the source of initial investments, the committee is seized of the fact that the replacement of the facilities over a period need to happen through collection of fees. As such the committee has considered economic depreciation as part of education cost even though it is a non cash item.
- In addition, the Committee has allowed reasonable allowance for growth and betterment in the form of development allowance based on the history of capital investments made by the institute during past 3 years and definite investment plans for growth and development projected by it for next 3 years.

ACTION FOR FIXATION OF FEES FOR 2006-07, 2007-08 AND 2008-09

The Committee has reviewed all the papers, documents, cost estimates, past performance and future projections submitted by the college. Based on the review and inter college comparison, the Committee has noted as under:

- a. Almost all the colleges in Dental have proposed a steep rise based merely on the projections for next three years. The college has started dental course for the first time from 2006-07 with fifty students only. It is evident from the individual analysis reported to the concerned college by a separate annexure that there is a wide difference between the latest audited numbers as recast and the cost estimates in support of the proposed fee scale.
- b. In the light of what is stated above, the Committee has felt it proper to continue to discount the projections made by the college that are not based on facts and ground realities. Some of the expenses claimed by the college have been scrutinized and moderated or deleted, as the case may be, for which reasons are given in a separate annexure referred to in paragraph (d) herein below.
- c. COLLEGE OF DENTAL SCIENCE & RESEARCH CENTRE, BOPAL has proposed fee of Rs.3,50,000/- for all the three years. The Committee has gone to actual costing exercise together with the projection of inflation and development surplus.
- d. After the review, the Committee finds it necessary to provide full analysis of the accounts, other relevant information and rationale for not accepting the proposed fee structure. The detailed reasoning for the college for working out the base fees has been given in **Annexure A**. As stated above, the year 2006-07 is the first year of College, fee is worked out by averaging total cost of 2006-07, 2007-08 and 2008-09 on the total number of students during these years.
- e. The Committee recommends fee structure that is valid for the years 2006-07, 2007-08 and 2008-09. The college is now not expected to approach the Committee on year to year basis. The students would also know the amount of fees they have to pay for all the three years.
- f. In fixing the fees for the period of three years as indicated above, the Committee has considered moderate increase for development based on norms framed in light of past history of the college, compliance with statutory requirements as to staff and other infrastructure, growth plans on hand etc.
- g. In final analysis, the Committee recommends following fee structure,

i)	Year 2006-07	Rs. 1,37,000/-
ii)	Year 2007-08	Rs. 1,47,000/-
iii)	Year 2008-09	Rs. 1,58,000/-

Other conditions to apply:

- The college will not take fees for the full course at the time of admission. The fees should be collected per semester.

- The college will not ask for any bank guarantee or security of any kind from students or their parents.
- The college will not take any other fee, deposit, charge or advance in the name of gymkhana, computer center, internet facility laboratory, library, sports, recreation, self development etc.
- The college will be free to fix fees for NRI students up to 15% of the intake capacity subject to intimation of the same to the Fee Committee. All additional fees from NRI students in whatever form will be utilized for the benefit of students such as from economically weaker section of the society as per the directions given by the Supreme Court in its judgment in the case of P. A. Inamdar and Others v/s State of Maharashtra and Others.

8th May , 2008



Hon'ble Justice R. J. Shah (Retd)
Chairman



Smt. Rita Teotia, IAS
Member Secretary,



Manubhai G. Patel,
Member



Dr. Nitin Vora,
Member.



Suresh Soni
Member

**COLLEGE OF DENTAL SCIENCE & RESEARCH CENTRE, BOPAL
COST OF MEDICAL EDUCATION**

No. of students: 50 (2006-07)
150 (2007-08)
Fees: Existing: Rs. 1,40,000/- (As deposit)
Proposed: Rs. 3,50,000/-

Sr. No.	Particulars	2006-07		2007-08		2008-09	
		Amount	Amount	Amount	Amount	Amount	Amount
1	Salary	99.10		205.00		375.93	
	Less: 10% of salary for hostel & other staff	9.91		20.50		37.59	
		89.19		184.50		338.34	
	Less: 25% of salary for hospital technical staff being direct hospital cost	24.78		51.25		93.98	
		64.42		133.25		244.35	
	Less: 50% of salary for Medicare cost	32.21	32.21	66.63	66.63	122.18	122.18
2	DCI & University Processing fees	6.55		6.55		6.55	
3	25% Depreciation on Library Books	0.74		1.25		2.00	
4	Training & Education exp.	0.25		1.30		10.00	
5	50% of Medicare cost	28.49		58.94		108.08	
6	Administrative & Other exp.	35.67		61.95		95.07	
		71.70		129.99		221.70	
	Less: Fees & Other incomes collected	7.37	64.33	10.00	119.99	12.00	209.70
7	Total Adj. Cost		96.54		186.61		331.88
8	No. of students on roll		50		150		250
9	Average cost per student for three years (See note 1 below)		1.37		1.37		1.37
10	Add: 7.5% Development Allowance		0.00		0.10		0.11
11	Average cost per student including Development Allowance		1.37		1.47		1.58

Note: 1

Total cost for 3 years 2006-07, 2007-08 and 2008-09
Total students for 3 years 2006-07, 2007-08 and 2008-09
Average cost per student for 2006-07, 2007-08 and 2008-09

Amount
(Rs. In lacs)
615.03
450
1.37

Note: COLLEGE OF DENTAL SCIENCE & RESEARCH CENTRE, BOPAL

2006-07 (Actual/Audited)

- 1 2006-07 is the 1st year of the college. The salary cost is Rs. 99.10 lacs which comes to almost Rs. 2 lacs per student. The college has not submitted the details of college, hospital, hostel & other staff with salary paid to them in the prescribed format. Hence it is not possible to separate the salary paid to other than college staff. We have therefore, considered 10% of the salary towards for hostel, staff quarters & other utilities, 25% of the salary is considered for hospital technical staff.
- 2 College has not bifurcated college, hospital & hostel expenses hence, we have moderated the same wherever necessary.
- 3 Separate details of depreciation is not given in audited Income & Expenditure account. However, we have considered the details of fixed assets furnished in the Information Memorandum for working the depreciation for 2006-07 and 2008-09. In absence of details of fixed assets & depreciation for 2008-09 we have considered appropriate amount of depreciation
- 4 50% of the adjusted salary cost is considered as hospital cost and 50% of hospital cost is considered as education cost.
- 5 Medical expense of Rs. 6.42 lacs is considered as direct patient related expense, hence not considered.
- 6 25% depreciation on library/books of Rs. 2.97 lacs is allowed as the college has written off full amount of library/books.
- 7 Out of Other fees and income of Rs. 12.54 lacs, Rs. 7.37 lacs being Consultancy fees, Hostel fees, Clinic Income & other Misc. Income are reduced from the cost.
- 8 **Following expenses being excessive, are moderated for the reasons mentioned their against.**
The principal reason for moderating some of the expenses is that 2006-07 is the 1st year of college with a batch of 50 students only. The basic infrastructure like building and equipments is under setting up process therefore initial cost incurred can not be loaded on only 1st batch of 50 students. The cost per student will be optimum and ideal when the college is working with full strength of students and be able to absorb the infrastructure cost.

Nature of exp.	Claimed (Rs. In lacs)	Allowed (Rs. In lacs)	Moderation by (Rs. In lacs)	Remarks
Bank Loan interest	28.62	0	28.62	Not relevant expense
Bank charges	15.42	0	15.42	Not relevant expense
Security charges	4.18	1	3.18	Excessive
Consultancy charges	2.34	0.50	1.84	Excessive
Advertisement exp.	0.95	0.50	0.45	Excessive
Repairs & Maintenance	1.92	1	0.92	Partly to be loaded on 1 batch
Travelling exp.	1.77	0.5	1.27	Excessive
Refreshment exp.	0.45	0.00	0.45	Not relevant expense
Gymkhana exp.	0.48	0.00	0.48	No details of other fees collected
Pollution exp.	0.92	0.35	0.57	Excessive

2007-08 and 2008-09(Projections)

- 1 College has projected Loss in Medical Hospital of 100 beds of Rs. 21.30 lacs Rs. 47.50 lacs in 2007-08 & 2008-09. In absence of details we have not considered the same.
- 2 Considering abnormal and excessive exp. in 2006-07(audited), inflated projections in expenses for 2007-08 and 2008-09, college being in the setting up process, lacking justification in projecting substantial staff salary and other recurring exp. projected expenses are appropriately moderated with allowance of a rise for inflation and 7.5% for development allowance.

**COLLEGE OF DENTAL SCIENCES & RESEARCH CENTRE, BOPAL
MEDICARE COST**

Sr. No.	Particulars	2006-07(Actual)		2007-08		2008-09	
		Amount	Amount	Amount	Amount	Amount	Amount
	Direct exp. incurred in treatment of patients						
	Total	6.42	0	7.33	0	7.50	0
1	Depreciation on Hospital Infrastructure	6.42	19.19	7.33	27.07	7.50	33.07
2	50% of teaching staff salary cost		32.21		66.63		122.18
3	25% of hospital technical staff salary		24.78		51.25		93.98
	Total		56.98		117.88		216.16

COLLEGE OF DENTAL SCIENCE & RESARCH CENTRE, BOPA

ADMINISTRATIVE AND OTHER EXPENSES		2006-07(Actual)		2007-08		2008-09	
Sr no.	Particulars	(Recast)		Projected		Projected	
		Amount	Amount	Amount	Amount	Amount	Amount
Rs. In lacs							
1	Power & Fuel		2.50				
2	Security exp.		1.00				
3	Repairs & Maintainance exp.		0.50				
4	Advertisement exp.		0.50				
5	Insurance & Taxes		1.71				
6	Legal & Professional fees		0.31				
7	Misc. Exp.		1.22				
8	Pollution Exp.		0.25				
9	Stationery & Xerox exp.		0.68				
10	Travelling Exp.		0.50				
	Total		9.17		25.00		50.00
	Depreciation		26.50		36.95		45.07
	Total Cost		35.67		61.95		95.07

COLLEGE OF DENTAL SCIENCES & RESEARCH CENTRE, BOPAL

DEPRECIATION WORKING

		RS. IN LACS					Total
A	BUILDINGS (5%)	Amount	College	Hospital	Common	Hostel/staff Quarters	Total
	Particulars		40%	30%	10%	20%	100%
1	College, Hospital, Hostel, Staff quarters and other common utilities	509.62	203.85	152.89	50.96	101.92	509.62
	Depreciation @ 5% for 2006-07		10.19	7.64	2.55	5.10	25.48
	Addition during 2007-08	213.00					
	Depreciation @ 5% for 2007-08	722.62	289.05	216.79	72.26	144.52	722.62
			14.45	10.84	3.61	7.23	36.13
B	FURNITURE (10%)		40%	30%	10%	20%	
	College, Hospital, Hostel, Staff quarters and other common utilities	44.56	17.82	13.37	4.46	8.91	44.56
	Depreciation @ 10% for 2006-07		1.78	1.34	0.45	0.89	4.46
	Addition during 2007-08	12.33					
	Depreciation @ 10% for 2007-08	56.89	22.76	17.07	5.69	11.38	56.89
			2.28	1.71	0.57	1.14	5.69

C	COMPUTERS (25%)	Amount	College	Hospital	Common	Hostel/staff Quarters	Total
	Particulars		70%	30%	0%	0%	100%
	Computers & Labs.	21.34	14.94	6.40			21.34
	Depreciation @ 25% for 2006-07		3.73	1.60			5.34
	Addition during 2007-08	3.27					
	Depreciation @ 25% for 2007-08	24.61	17.23	7.38			24.61
			4.31	1.85			6.15
D	EQUIPMENTS, ELECTRIFICATION, OTHERS (15%)	Amount	College	Hospital	Common	Hostel/staff Quarters	Total
	Equipments, Electrification, and others	145.32	58.13	43.60	14.53	29.06	145.32
	Depreciation @ 15% for 2006-07		8.72	6.54	2.18	4.36	21.80
	Addition during 2007-08	70.47					
	Depreciation @ 15% for 2007-08	215.79	86.32	64.74	21.58	43.16	215.79
			12.95	9.71	3.24	6.47	32.37

COLLEGE OF DENTAL SCIENCES & RESEARCH CENTRE, BOPAL

ALLOCATION OF DEPRECIATION FOR COLLEGE & HOSPITAL	2006-07		2007-08		2008-09	
	College	Hospital	College	Hospital	College	Hospital
A						
Buildings	10.19	7.64	14.45	10.84	18.00	13.00
80% of depreciation on Common assets transferred to College & Hospital(50:50)	1.02	1.02	1.45	1.45	1.70	1.70
(20% of depreciation is considered for Hostel & staff quarters)						
Total {A}	11.21	8.66	15.90	12.28	19.70	14.70
B						
Furniture	1.78	1.34	2.28	1.71	2.70	2.00
80% of depreciation on Common assets transferred to College & Hospital(50:50)	0.18	0.18	0.23	0.23	0.27	0.27
(20% of depreciation is considered for Hostel & staff quarters)						
Total {B}	1.96	1.52	2.50	1.93	2.97	2.27
C						
Computers	3.73	1.60	4.31	1.85	4.80	2.00
Total {C}	3.73	1.60	4.31	1.85	4.80	2.00
D						
Equipments, Electrification & Others	8.72	6.54	12.95	9.71	16.00	12.50
80% of depreciation on Common assets transferred to College & Hospital(50:50)	0.87	0.87	1.29	1.29	1.60	1.60
(20% of depreciation is considered for Hostel & staff quarters)						
Total {D}	9.59	7.41	14.24	11.01	17.60	14.10
Grand Total{A+B+C+D}	26.50	19.19	36.95	27.07	45.07	33.07